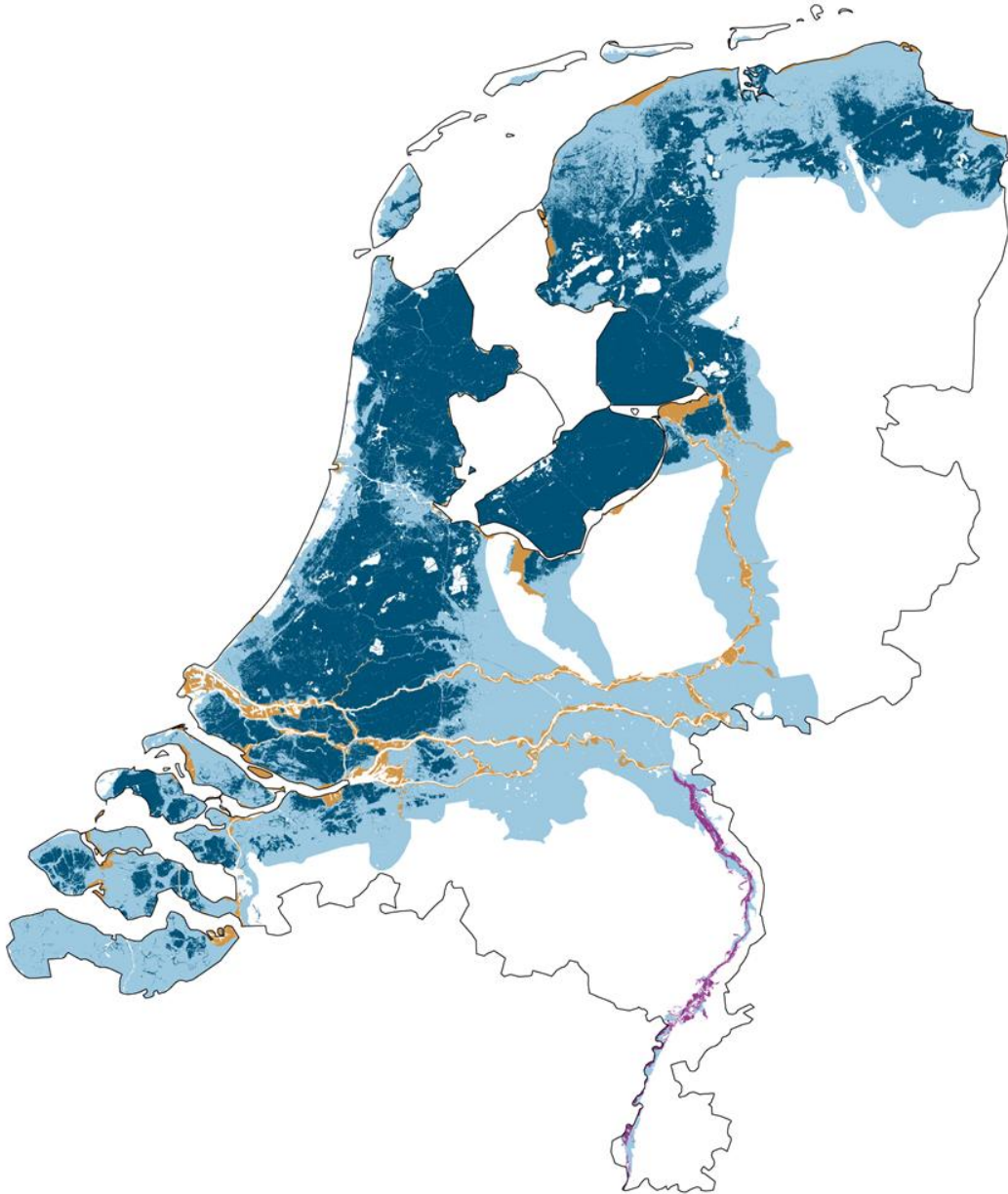




Rijkswaterstaat  
Ministerie van Infrastructuur en Waterstaat



# Flood Risk Management in the Netherlands,

## Key principles and funding

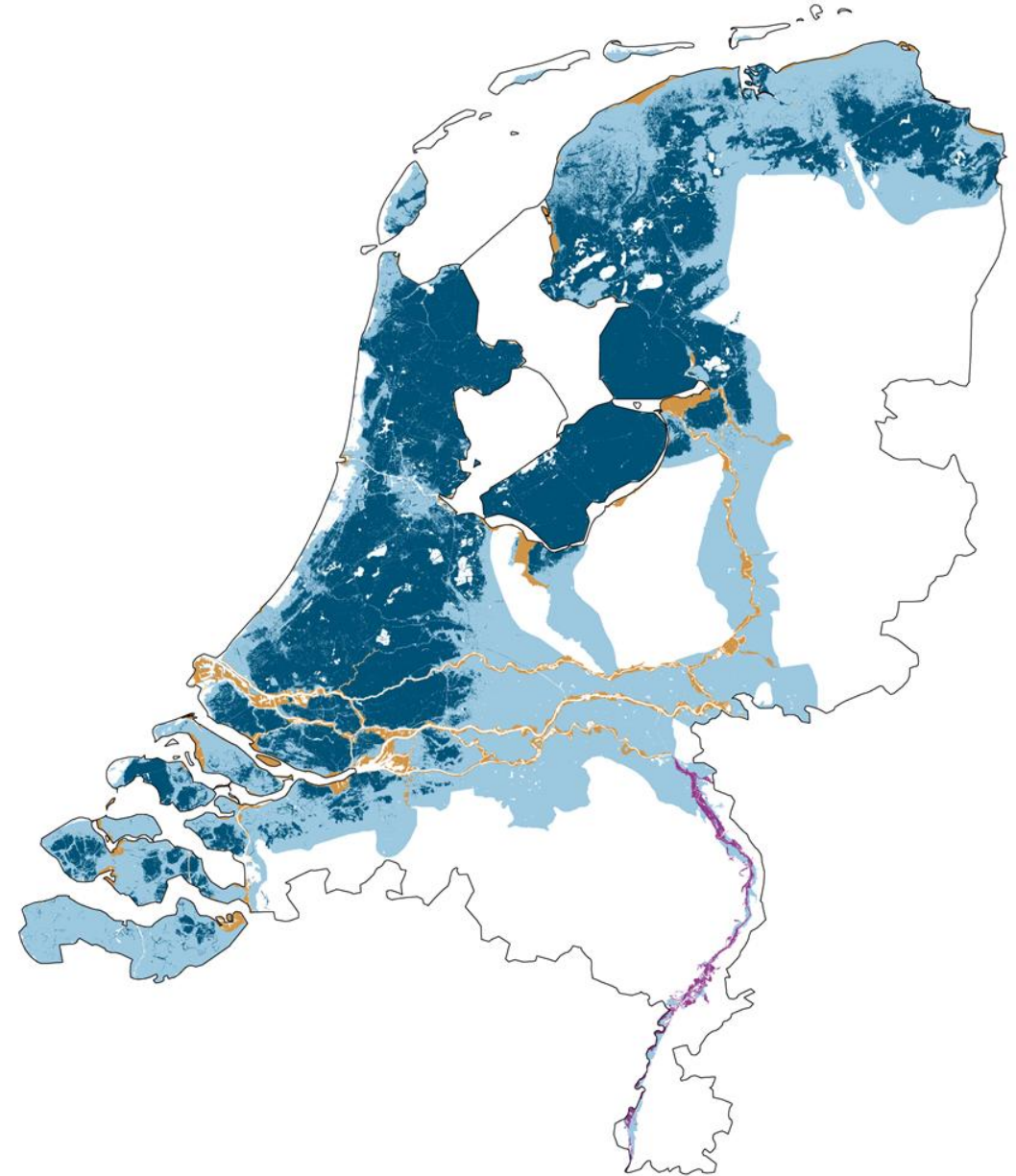
Quirijn Lodder, Principal Advisor Flood Risk  
Management

CEEC october 2025







# Inhoud

1. Some history (short)
2. Flood Risk Management Philosophy
3. Funding and a bit on costs



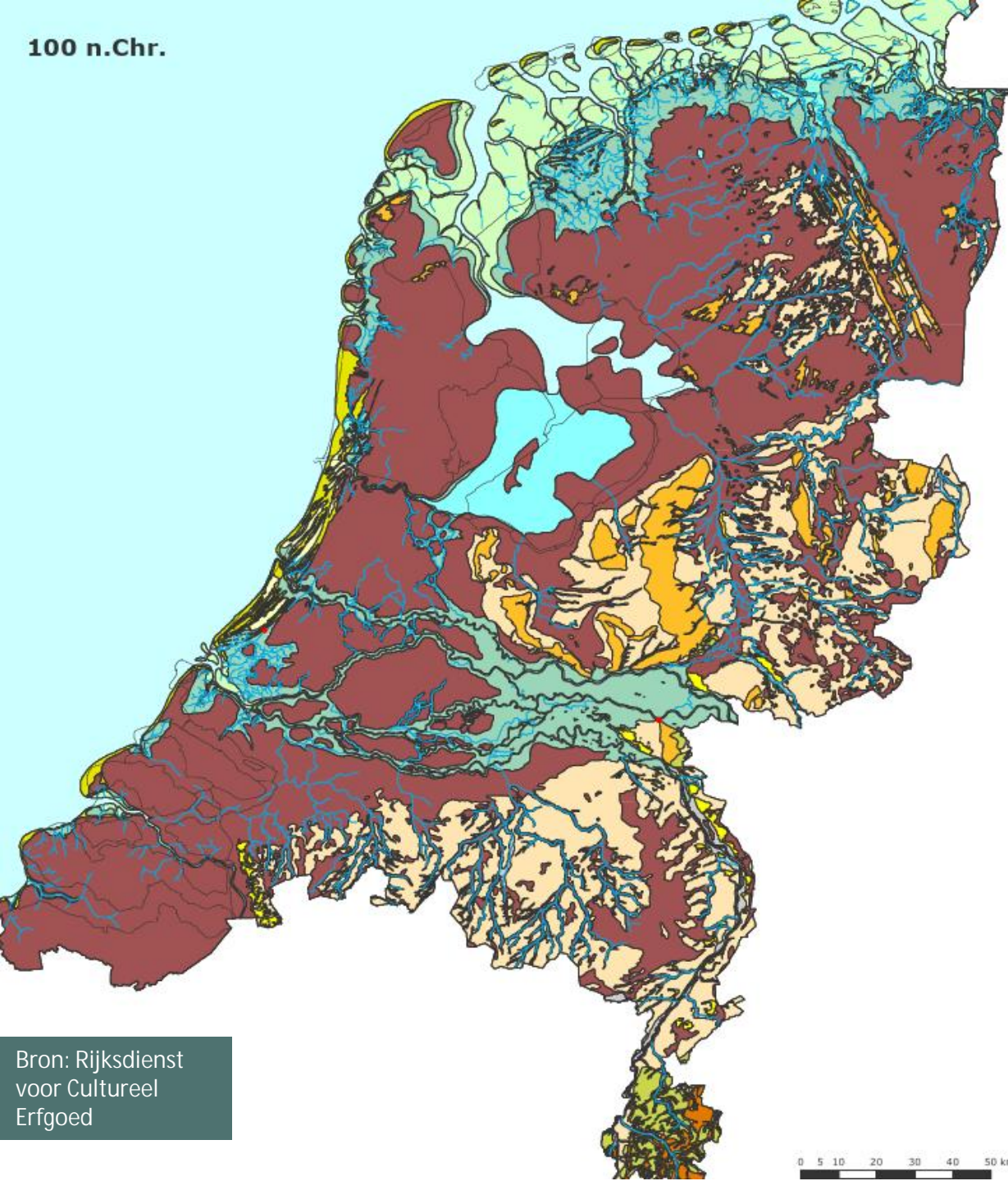


- Binnen dijkringen
-  Beneden NAP: 26%
  -  Boven NAP: 29%
  -  Buitendijks gebied: 3%
  -  Onbedijkte Maas: 1% \*)

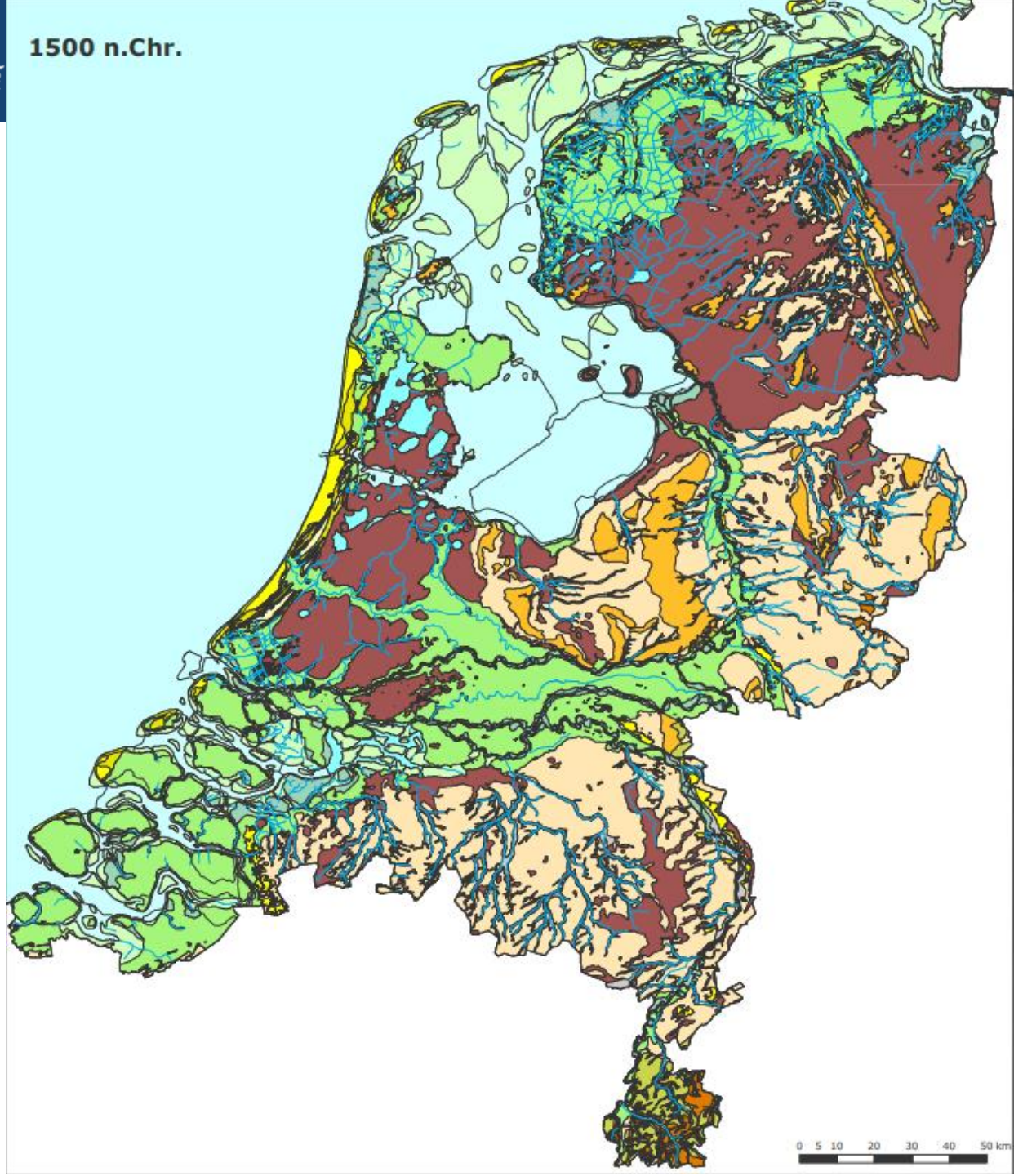




100 n.Chr.



1500 n.Chr.



Bron: Rijksdienst voor Cultureel Erfgoed





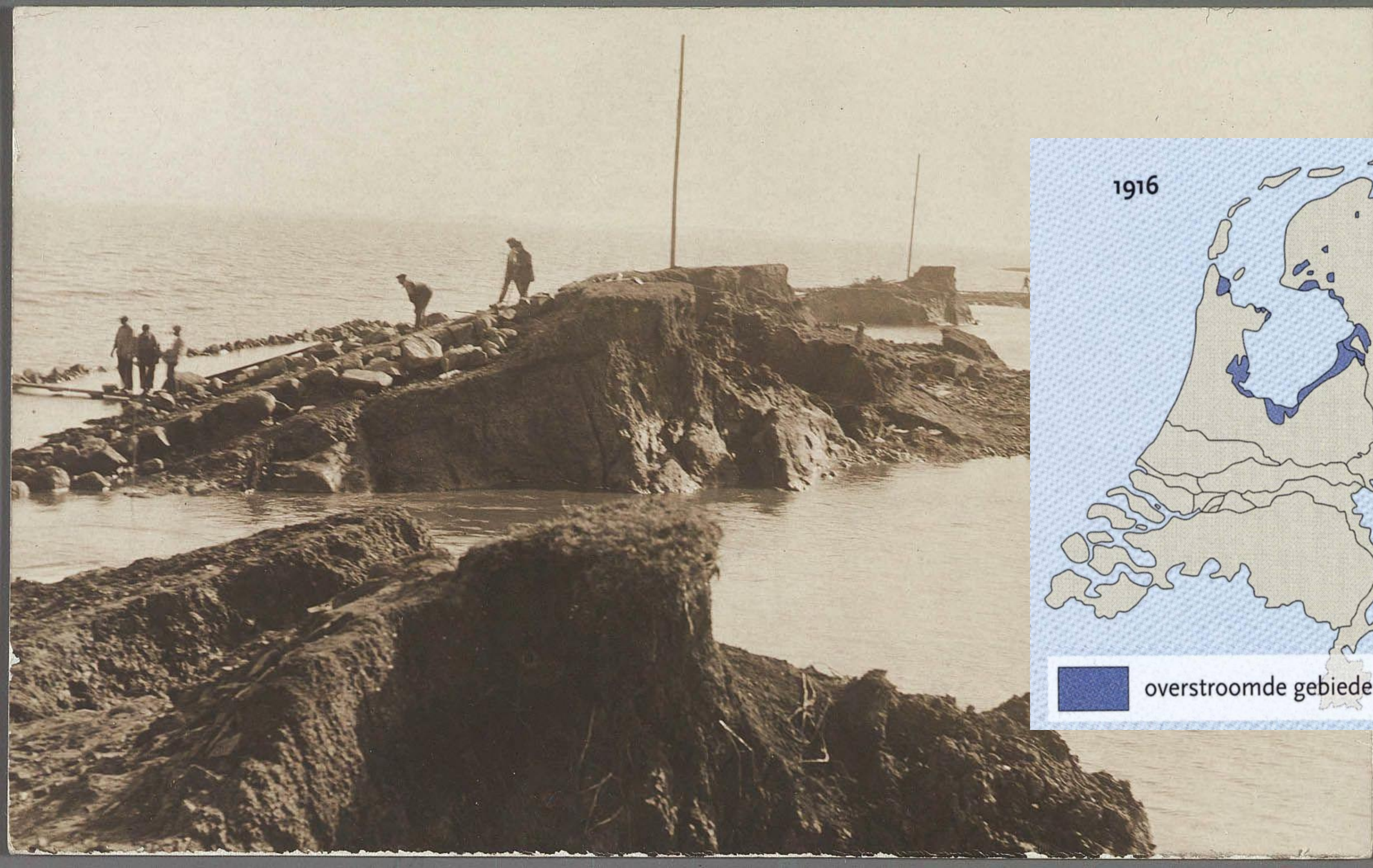
forstet 21

1421



De Sint-Elisabethsvloed 1421  
Meester van de Heilige Elisabeth-Panelen

marckan

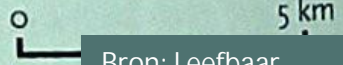
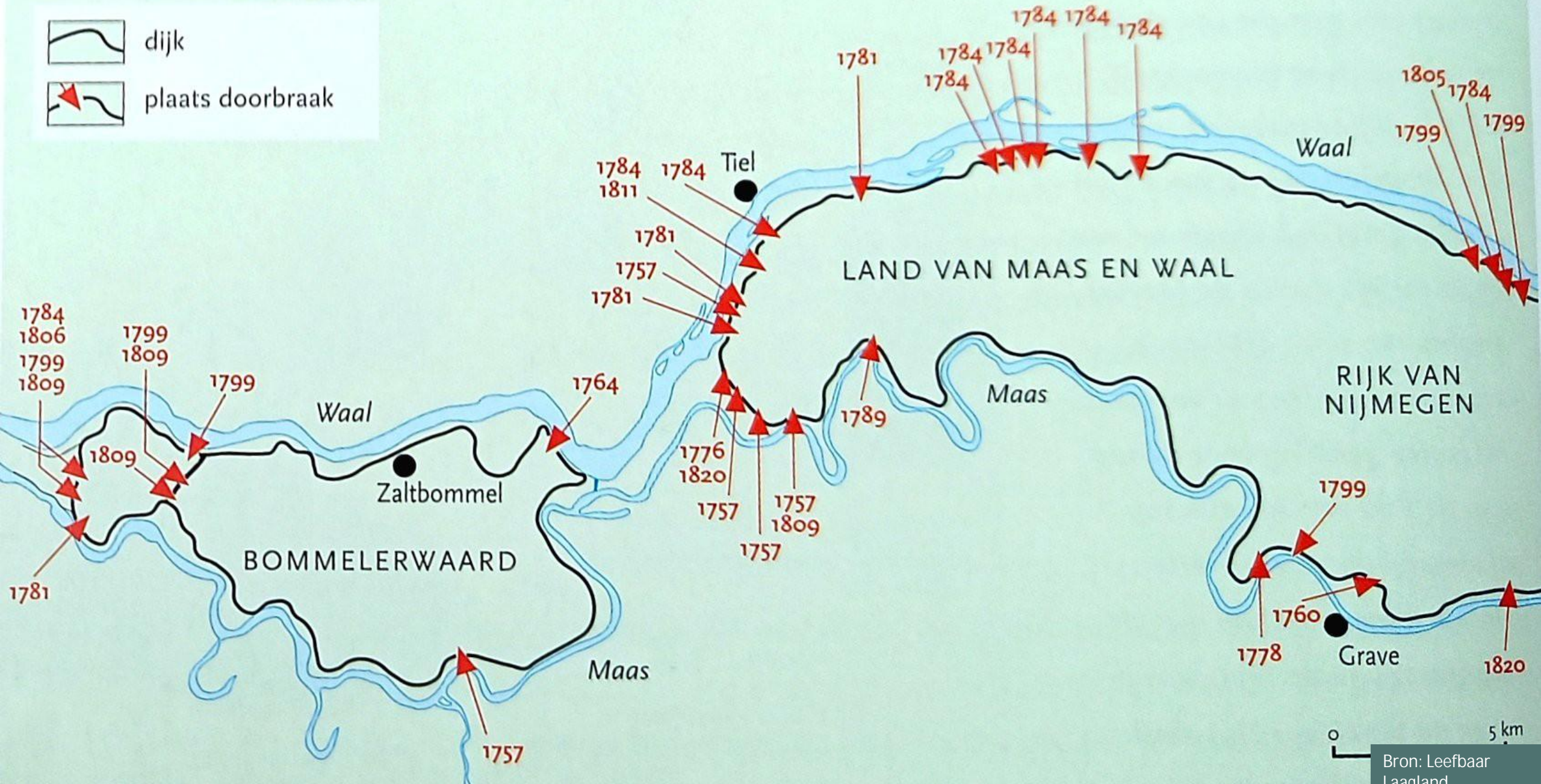




dijk



plaats doorbraak

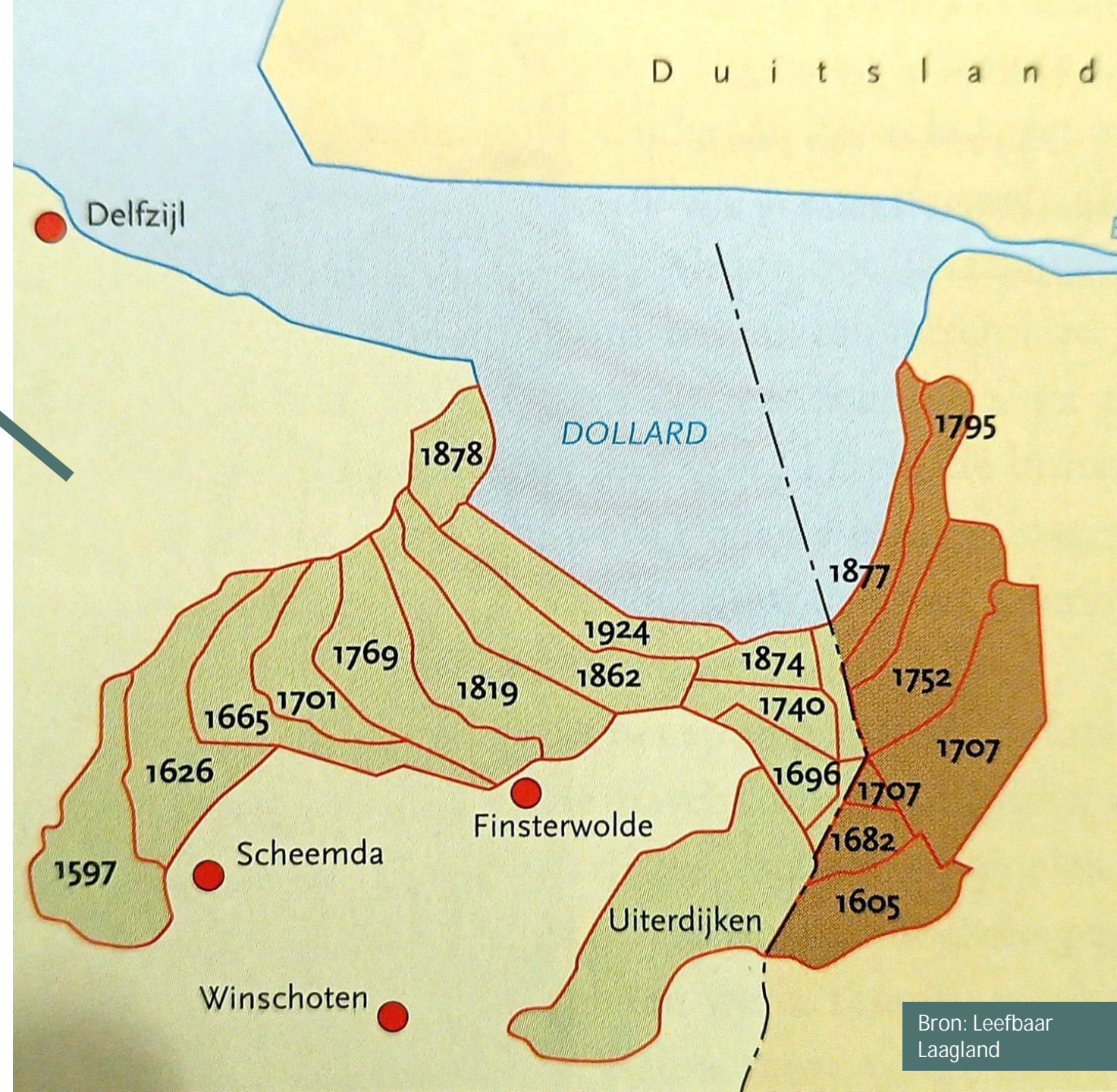


Bron: Leefbaar Laagland



Dike Breach at Bommel, 1799,  
Christiaan Josi, naar Jacob Cats (1741-1799), 1802

# Building dikes to claim land

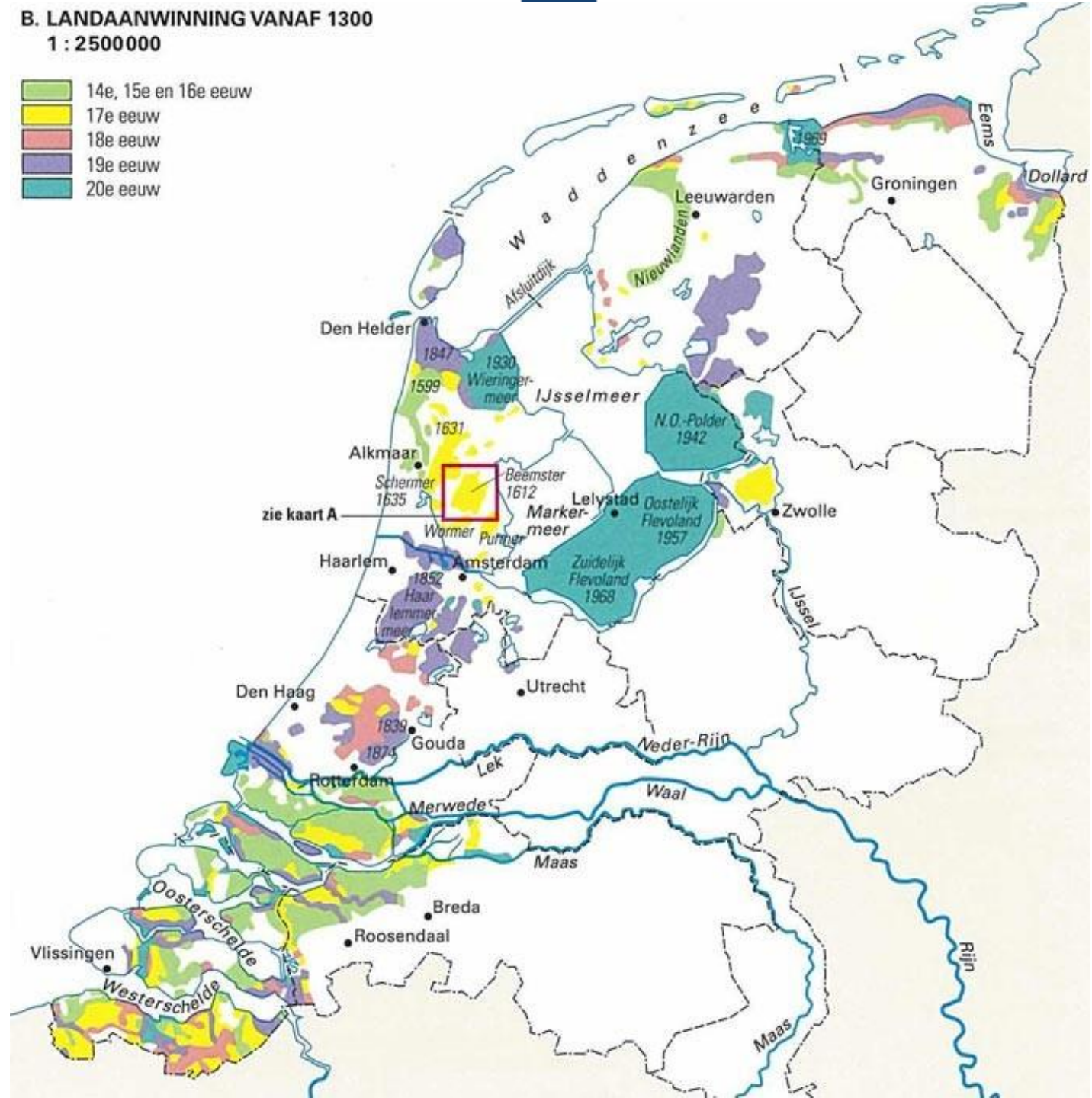




## B. LANDAANWINNING VANAF 1300

1 : 2500 000

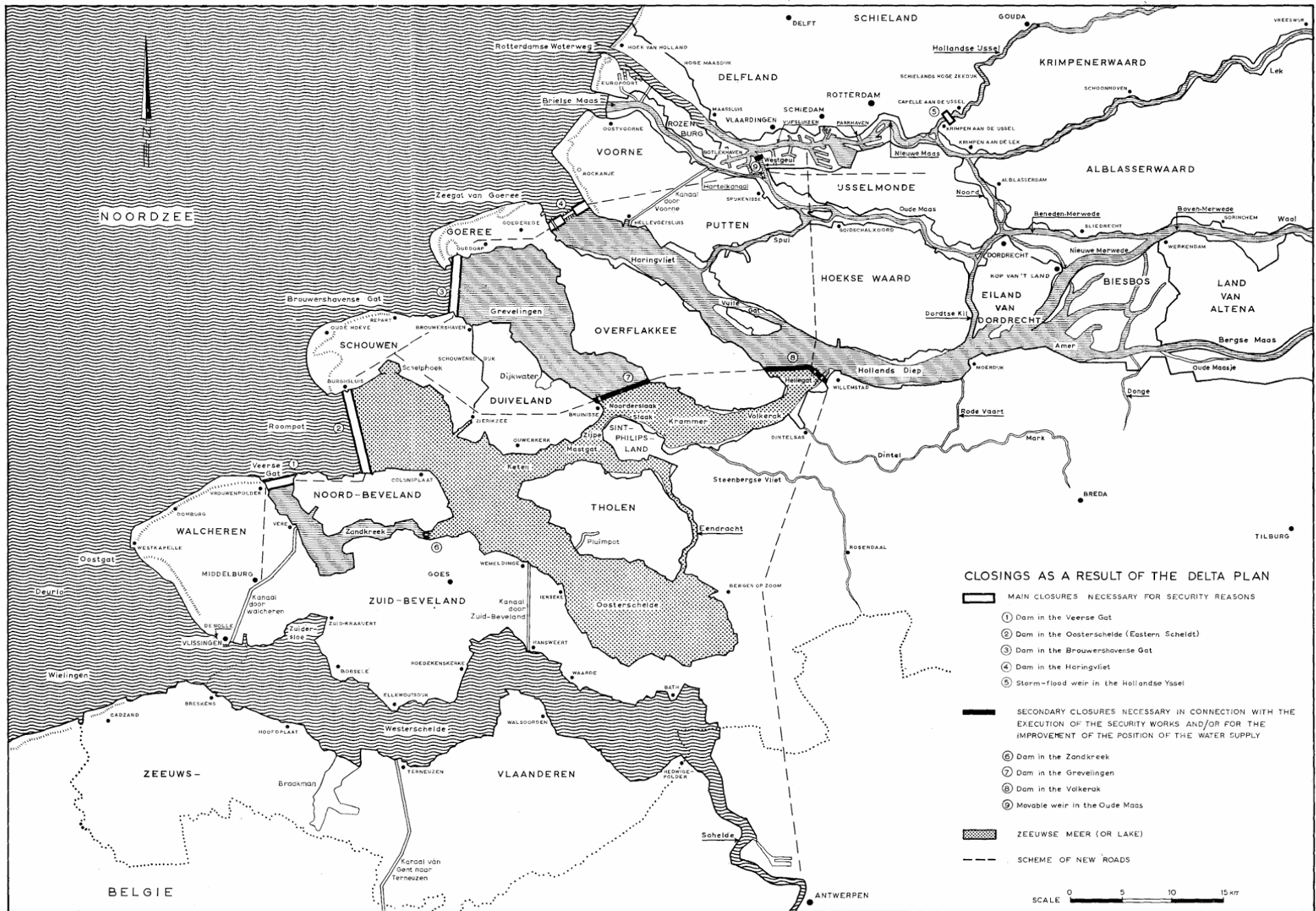
- 14e, 15e en 16e eeuw
- 17e eeuw
- 18e eeuw
- 19e eeuw
- 20e eeuw





## 1953 Watersnood





Delta area with closings



## 1939 Stormvloedcommissie

## 1953 Watersnood

## 1997 Voltooing Deltawerken





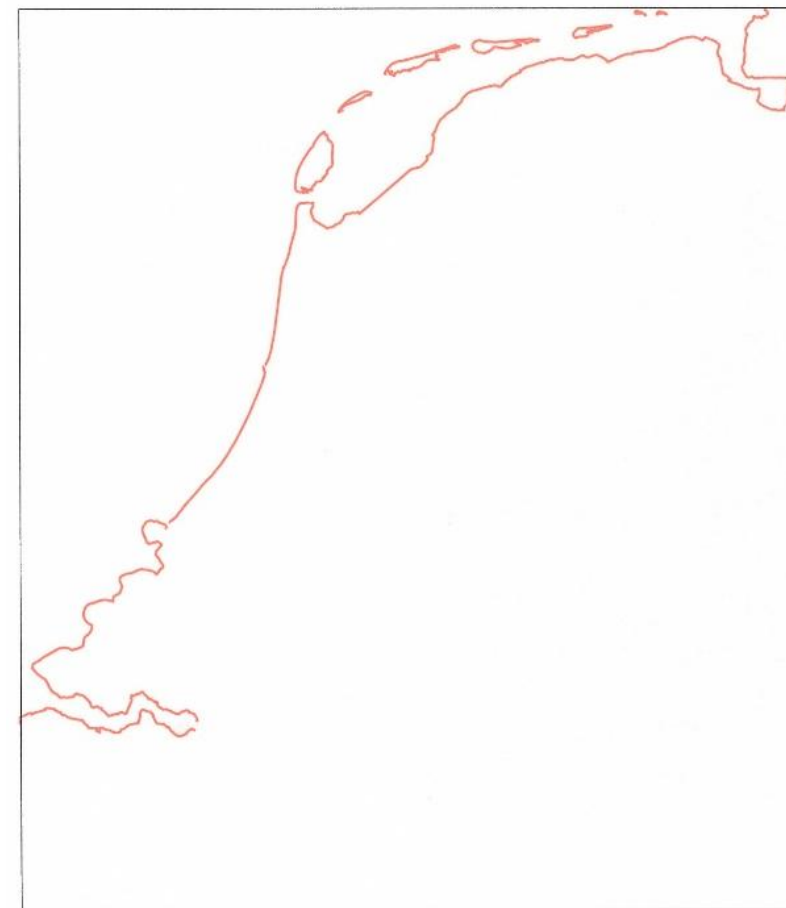
# Reducing the length of the coastline



1500  
2.600 km kustlijn



1850  
2.100 km kustlijn



2000  
880 km kustlijn

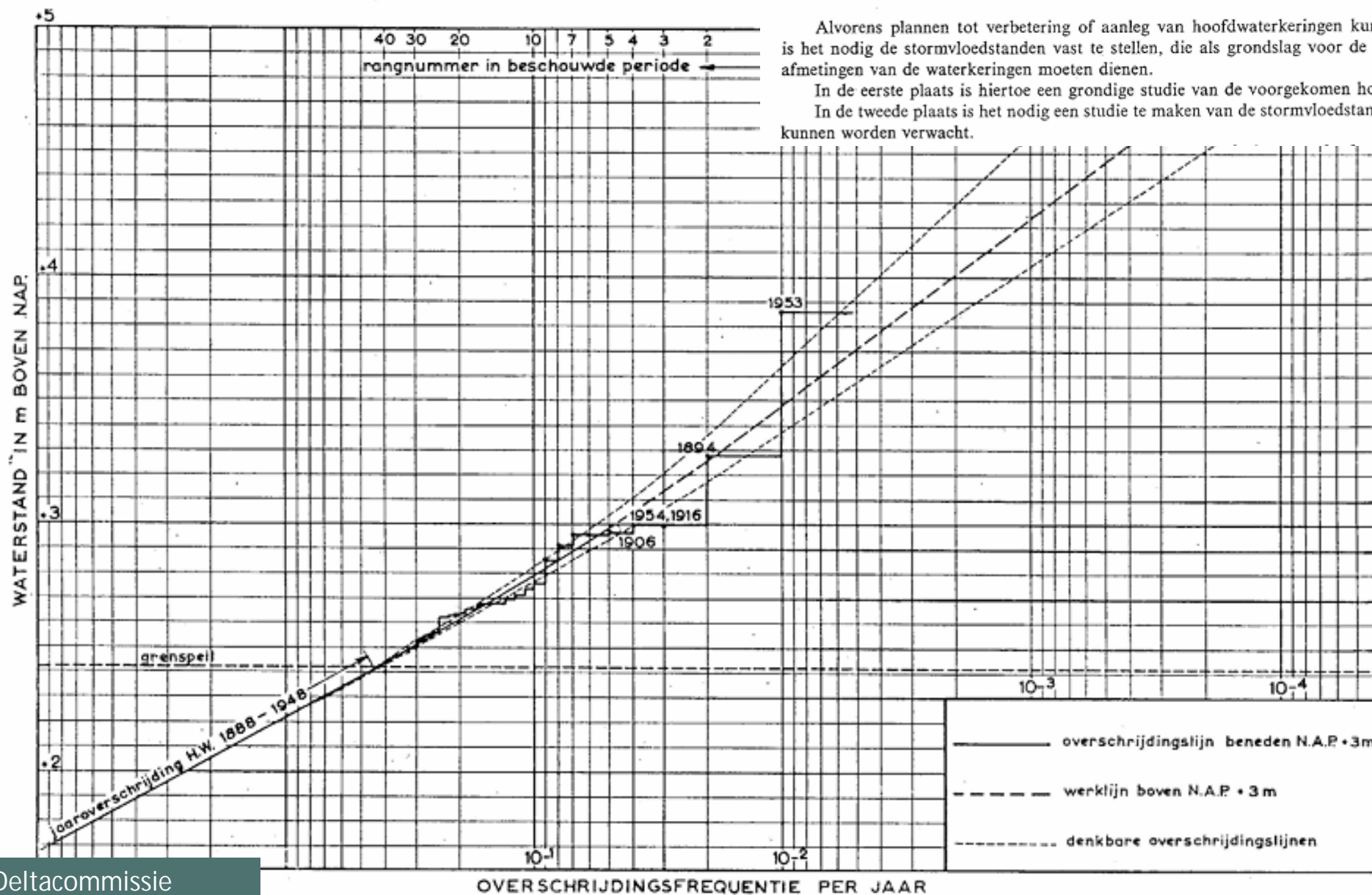


### 3.0 BASISPEILEN EN ONTWERPPEILEN LANGS DE KUST EN DE ZEEGATEN IN HET ZUIDWESTEN DES LANDS EN IN HET WADDENGEBIED

Alvorens plannen tot verbetering of aanleg van hoofdwaterkeringen kunnen worden opgesteld, is het nodig de stormvloedstanden vast te stellen, die als grondslag voor de bepaling van de hoofd-afmetingen van de waterkeringen moeten dienen.

In de eerste plaats is hiertoe een grondige studie van de voorgekomen hoogwaterstanden vereist.

In de tweede plaats is het nodig een studie te maken van de stormvloedstanden, die in de toekomst kunnen worden verwacht.



Figuur 3.0.1. Overschrijdingslijnen van de stormvloedstanden te Hoek van Holland 1859 t/m 1958

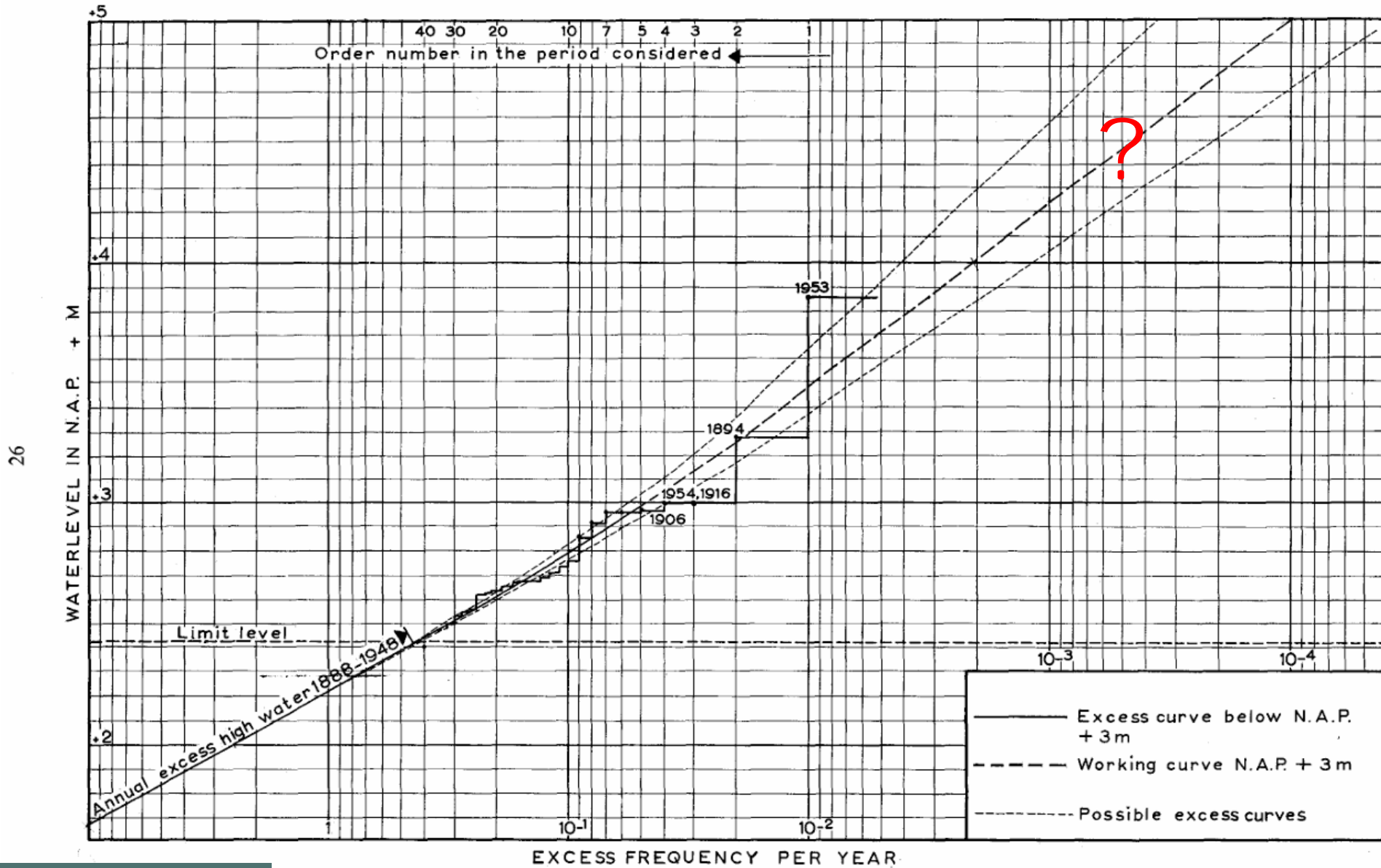
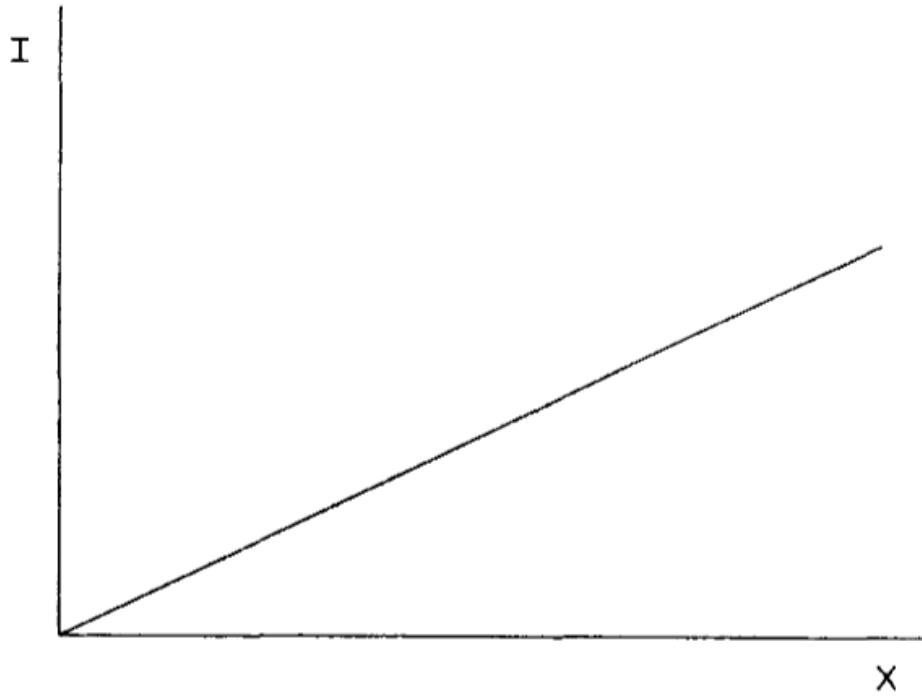
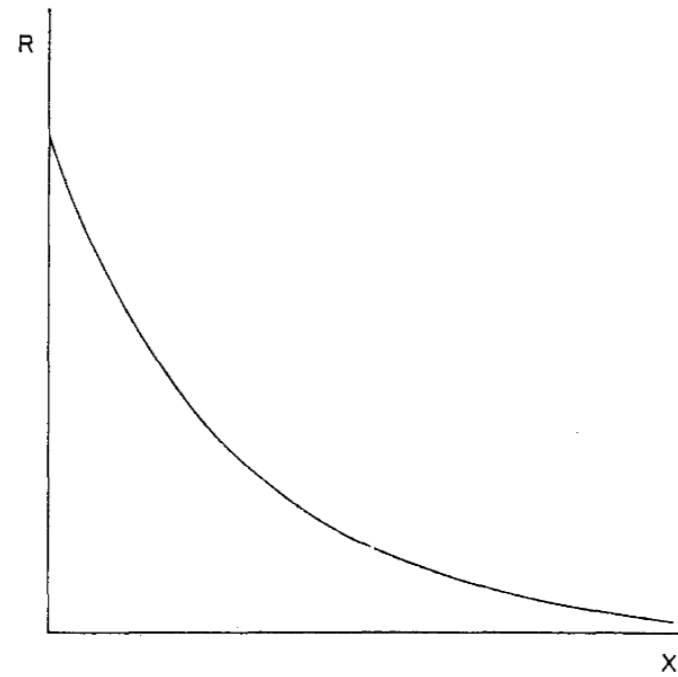


Figure 3.0.1. Excess curves of the storm-flood levels at the Hook of Holland 1859–1958 inclusive

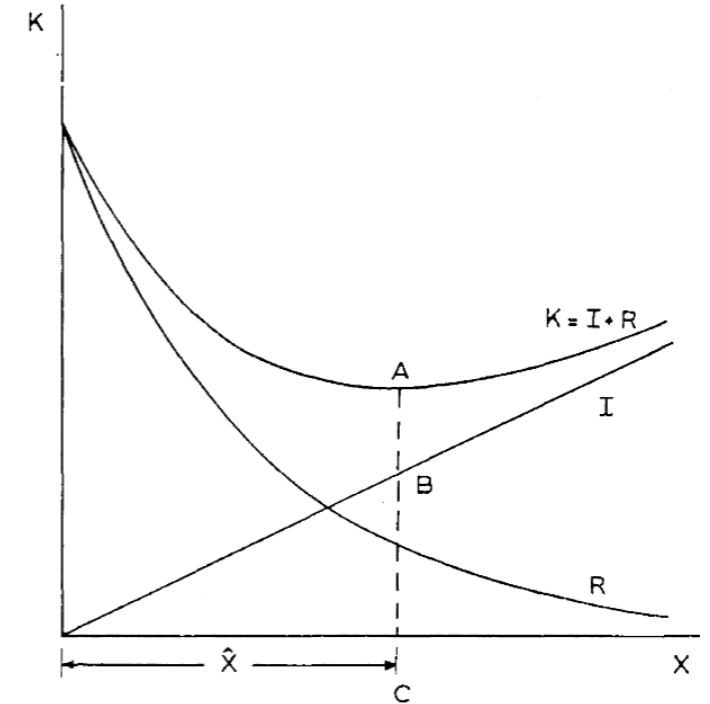
# Economic optimisation



Figuur 3.1.1. Kosten  $I$  bij dijkverhoging met  $X$  meter



Figuur 3.1.2. Rampschadeverwachting  $R$  bij dijkverhoging met  $X$  meter

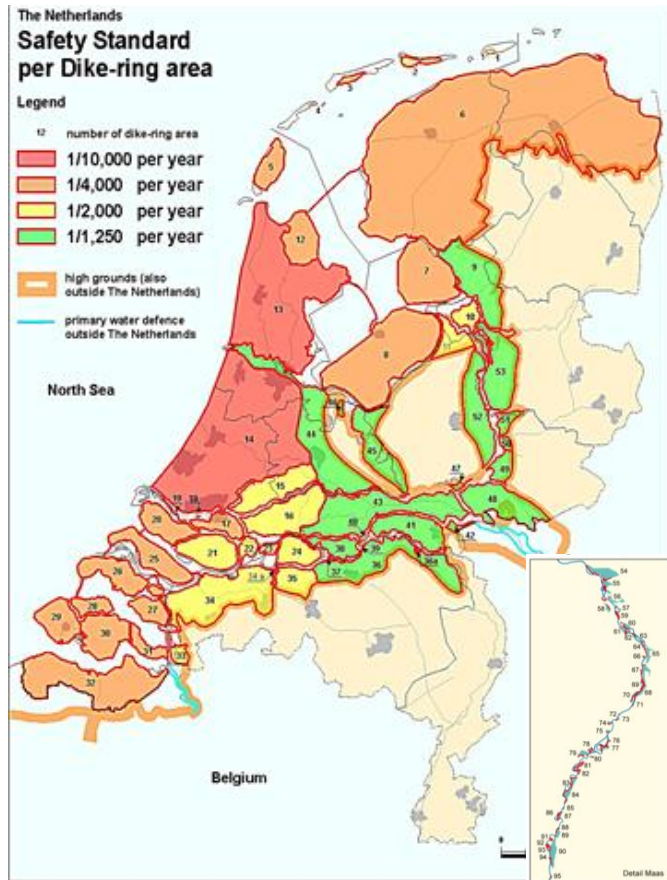


Figuur 3.1.3. Totale kosten  $K$  bij dijkverhoging met  $X$  meter

Advise first Deltacommittee, 1961. Part 3. v. Dantzig



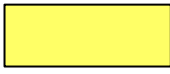



# Safety standards Flood defences Act 1996



Standards based on:

- Risk assessment
- Design water levels
- Dike rings

Probability	per year	in a lifetime
	1 : 10.000	0,75%
	1 : 4.000	2,00%
	1 : 2.000	3,75%
	1 : 1.250	6,00%

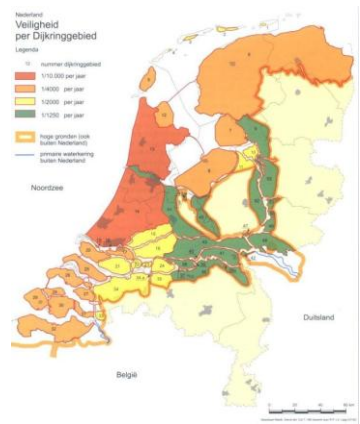
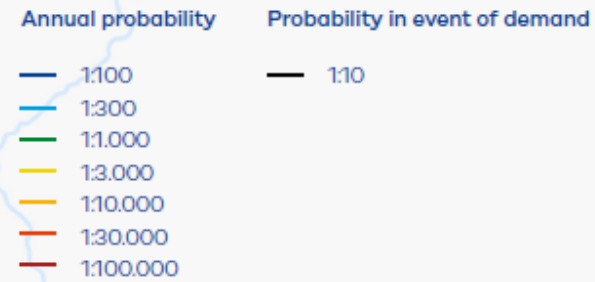
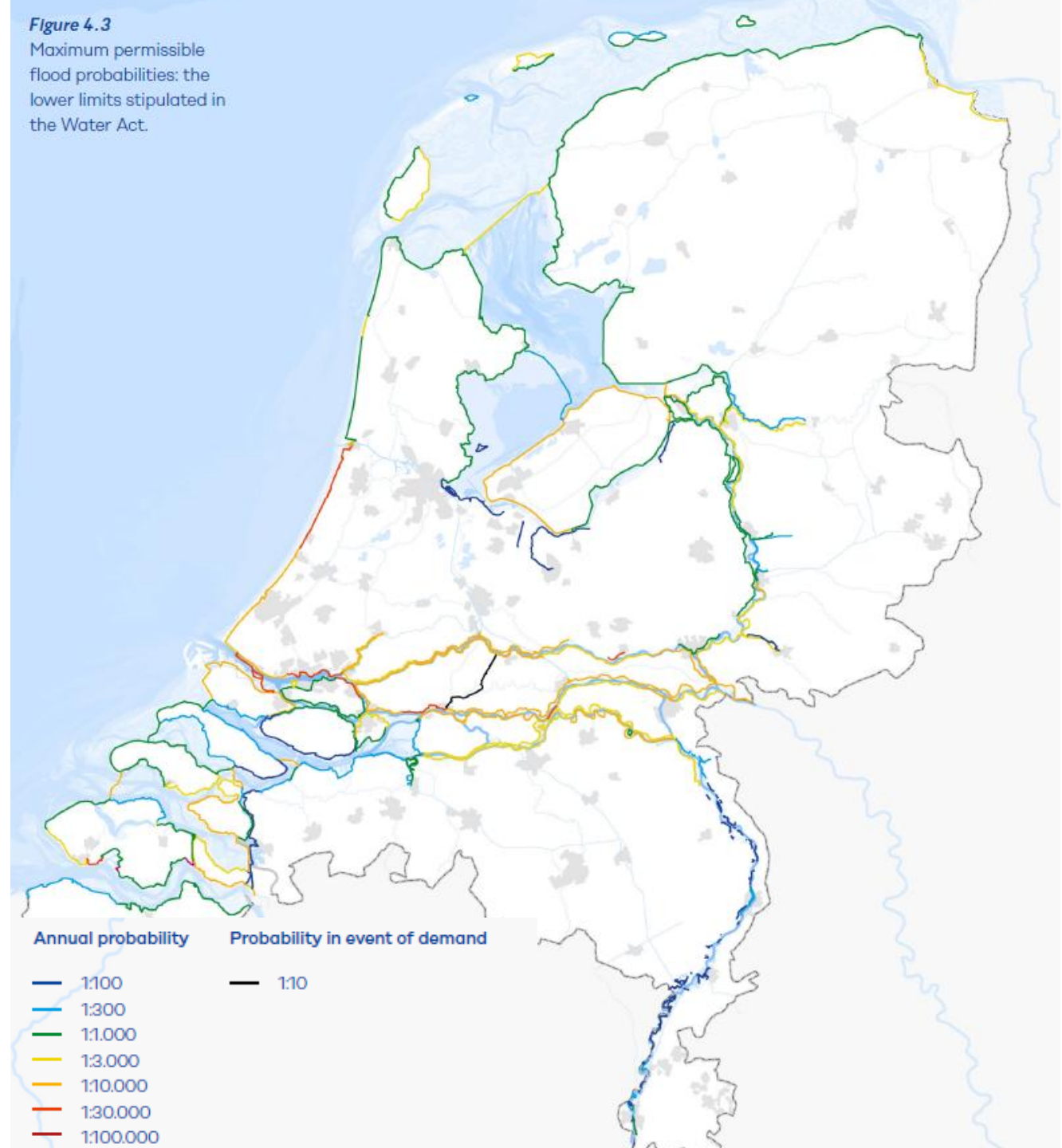
Not: Flood risk behind levees

# New Flood Risk Standards

Statutory -> Besluit Kwaliteit Leefomgeving

<https://wetten.overheid.nl/BWBR0041313/2024-07-01/0#BijlageII>

**Figure 4.3**  
Maximum permissible flood probabilities: the lower limits stipulated in the Water Act.



# Flood Risk Standards

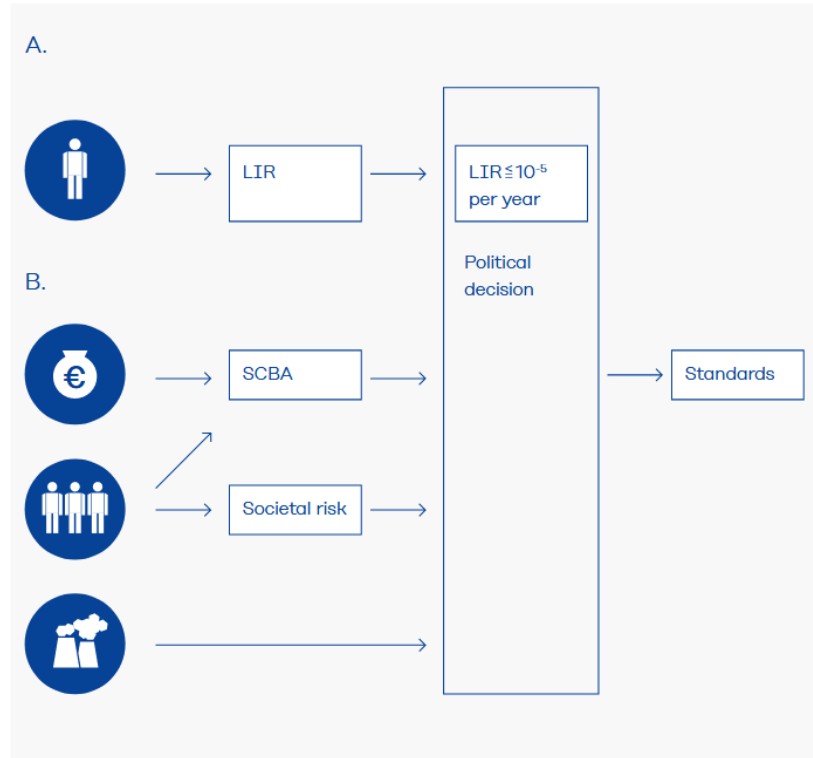
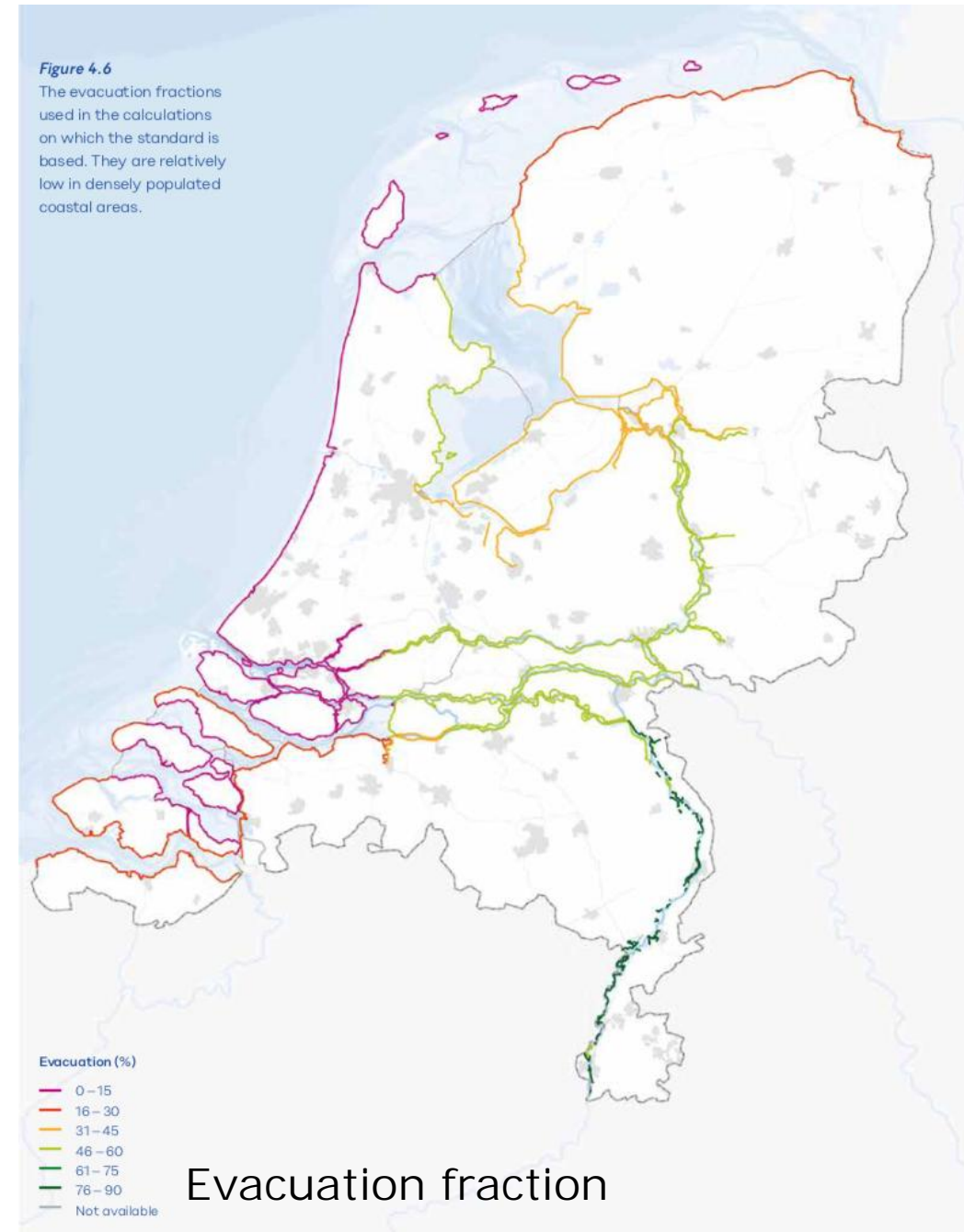


Figure 4.2 The principles underpinning the flood probability standards for primary flood defences.

- Local Individual Risk

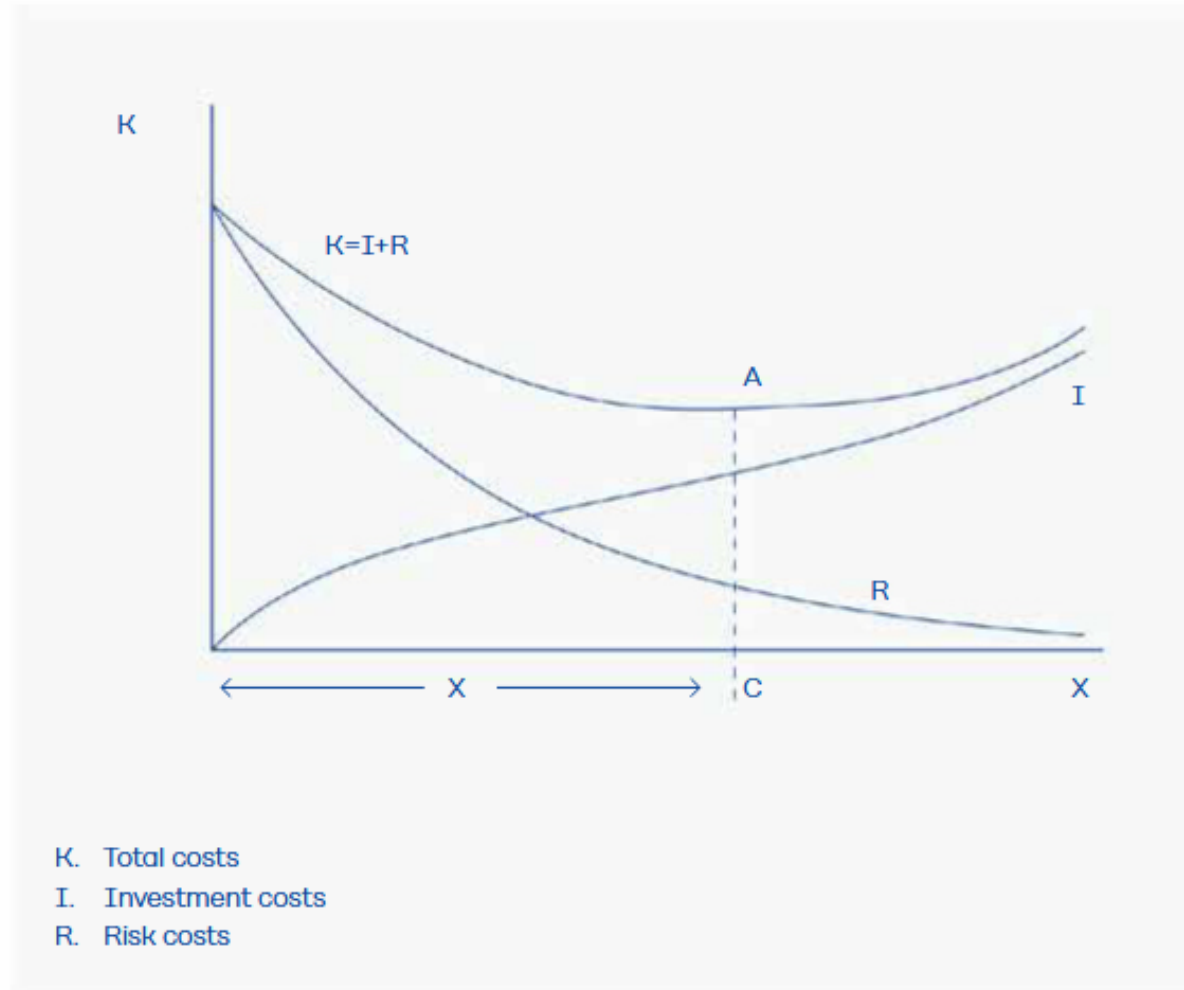
$$LIR = P \text{ flood} * \text{mortality} * (1 - \text{evacuation fraction})$$



# Economic optimisation

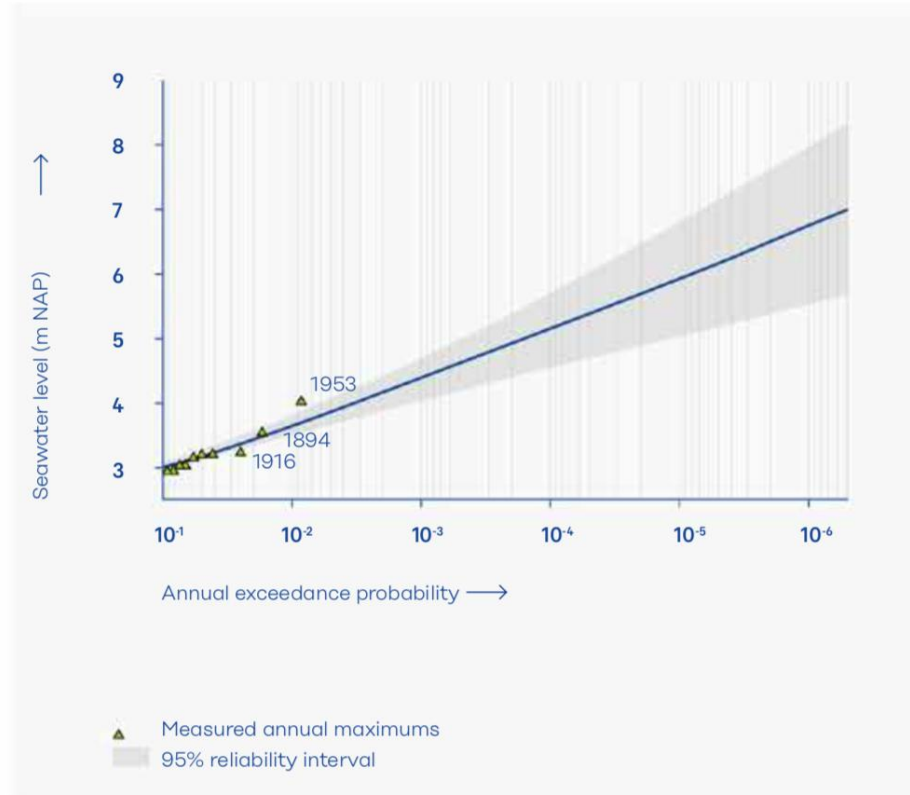


**Figure 4.8** The basic principle of economic optimisation. The total costs (K) are equal to the investment costs (I) associated with improving reliability (here: heightening levees) plus the present value of the risk (R). The optimum lies at the point where the total costs (I+R) are lowest.

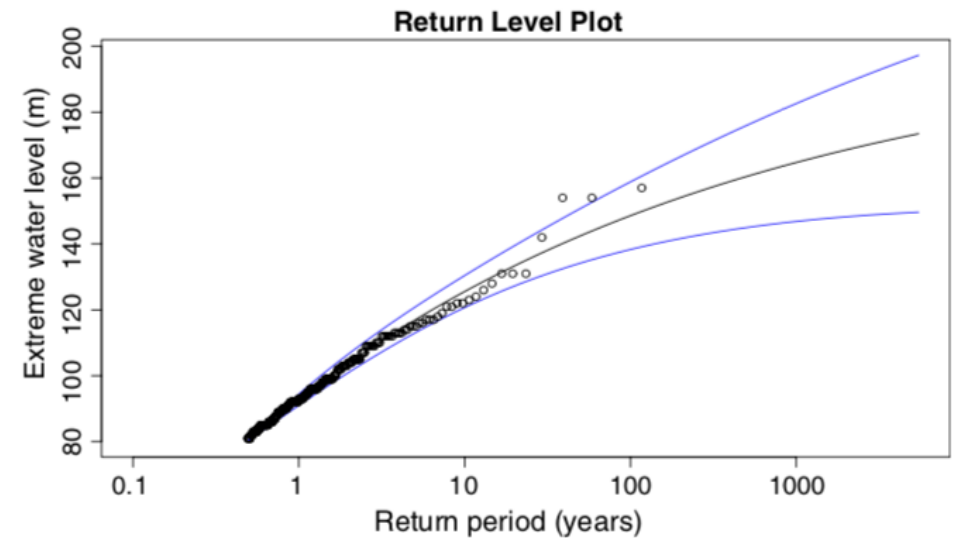


NL, Economic optimisation: investment balance risk reduction. 1 to 1 ratio.

# Based on extreme waterlevel statistics



**Figure 3.1** The annual probability that a certain water level will be exceeded.



**Fig. 2** Storm surge return water level (cm) corresponding to various return-periods, up to 1,000 years. Note: the 117 years of data are reproduced with *circles*. The presented data was de-trended for extreme analysis

Data NL, Rijkswaterstaat

CHP, Kystdirektoratet



## Bescherming

### Kans op overlijden door een overstrooming

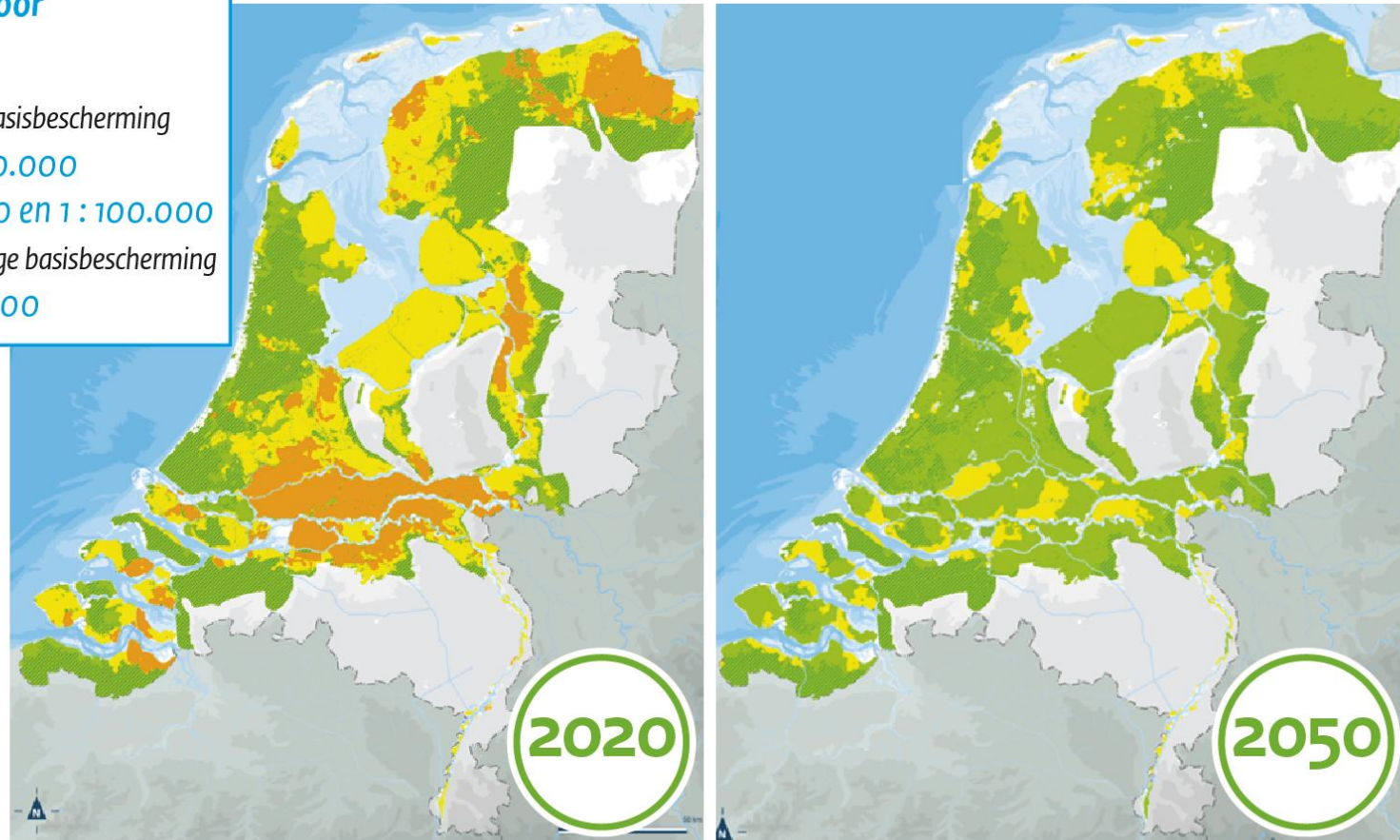
Voldoet aan toekomstige basisbescherming

■ kleiner dan 1 : 1.000.000

■ tussen 1 : 1.000.000 en 1 : 100.000

Voldoet niet aan toekomstige basisbescherming

■ groter dan 1 : 100.000





## Economische waarde

**Schaderisico**  
(euro/ha/jaar)

-  minder dan 100
-  tussen 100 en 1000
-  tussen 1000 en 10.000
-  meer dan 10.000

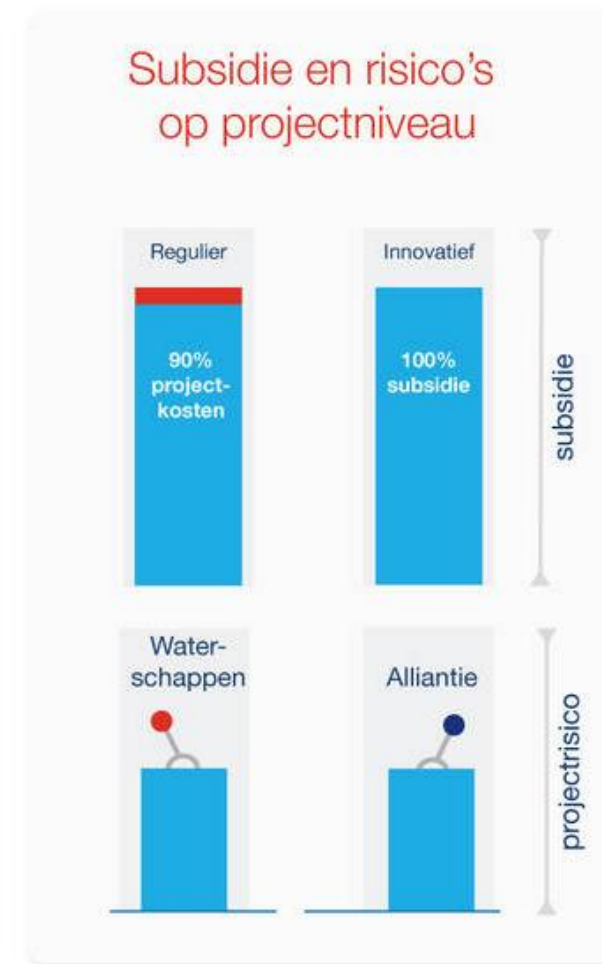
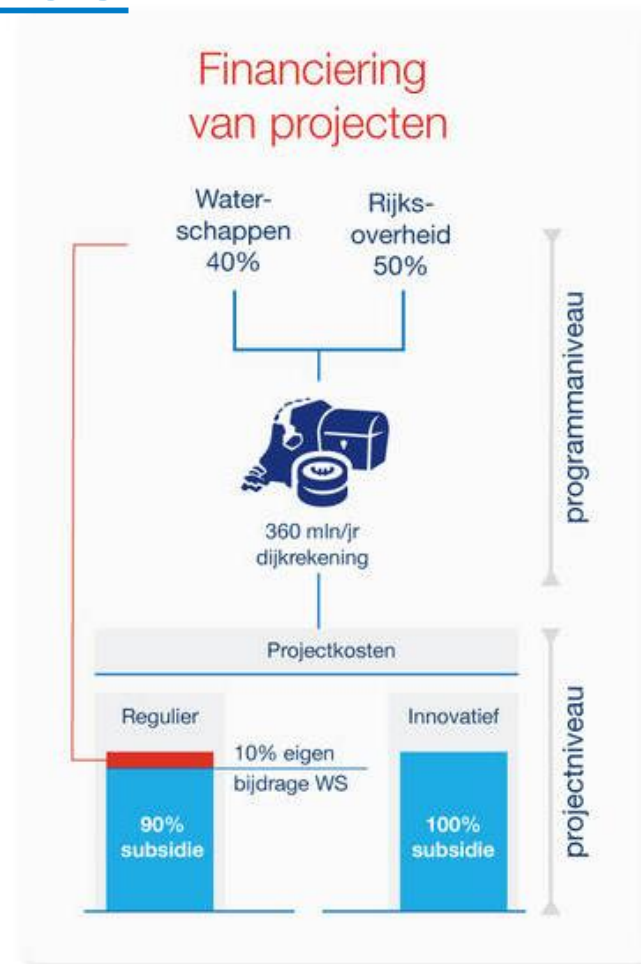




# Funding Dike updrages (reinforcement) Regional Water Authorities

Annually

- Around 500 mln € National Government and Regional Water authorities.
- 50% Rijkswaterstaat
- 40% All Water authorities together
- 10% receiving Water authority

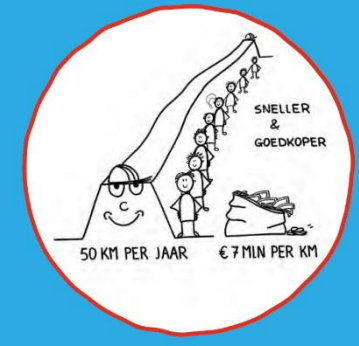


Hoogwaterbeschermingsprogramma  
2022-2027

○ Dijkprojecten 2022-2027  
— Dijktrajecten 2022-2027

— primaire waterkering  
— hogere gronden  
— overstromingsgevoeligheidsdijking / buitendijks gebied  
— grens waterschap  
— provinciegrens

0 10 20 30 40 50 km ▲ N



van HWBP

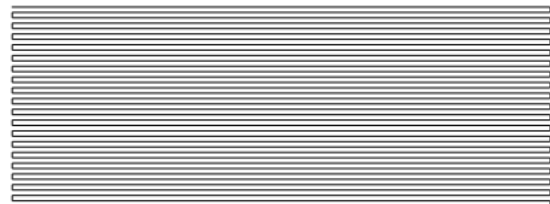
onde projecten  
cten op het programma



# Stand van zaken Prinsjesdag 2021

## DIJKEN, DAMMEN EN DUINEN (KM)

**Nederland**  
3.750 km



**Aangemeld (Veiligheidspotaal)**  
1.862 km



**Programma 2020-2025**  
681 km

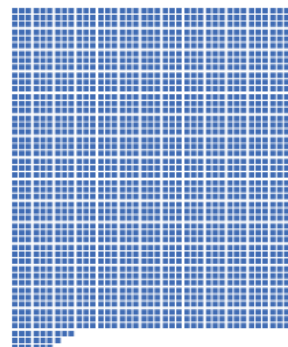


**Gerealiseerd**  
436 km



## KUNSTWERKEN (AANTAL)

1.777 stuks



397 stuks



307 stuks

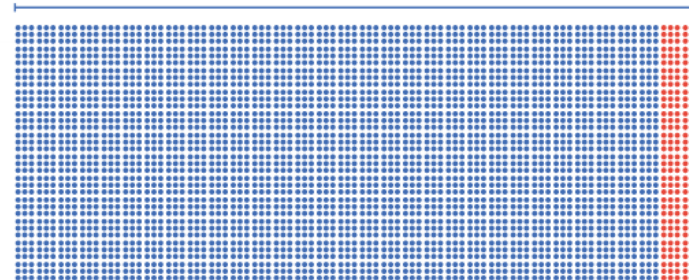


44 stuks



## BUDGETTEN (X 1.000)

Totaal beschikbare budget: 11.034.300 euro



Subsidiebijdrage €10.334.500    Eigen bijdrage waterschap €699.800 (alleen voor HWBP-projecten)

## UITVOERINGSPAKKET

Totaal beschikbare budget: 11.034.300 euro



Waterschapsprojecten € 9.169.600    Rijksprojecten € 819.400    Innovatieprojecten € 315.700  
Reservering voor nieuwe projecten € 456.300    Overige bijkomende kosten € 273.200

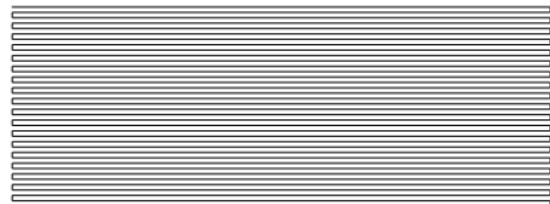
Gerealiseerd €3.433.000    Nog te besteden €7.601.300

Deze cijfers gaan over het HWBP-programma 2022-2027 en het HWBP-2.

# Stand van zaken Prinsjesdag 2021

## DIJKEN, DAMMEN EN DUINEN (KM)

Nederland  
3.750 km



Aangemeld (Veiligheidsportaal)  
1.862 km



Programma 2020-2025  
681 km

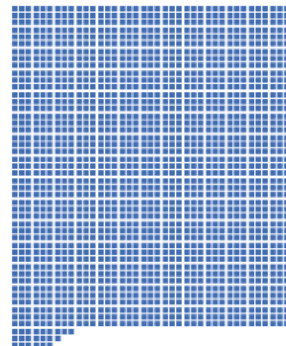


Gerealiseerd  
436 km



## KUNSTWERKEN (AANTAL)

1.777 stuks



397 stuks



307 stuks

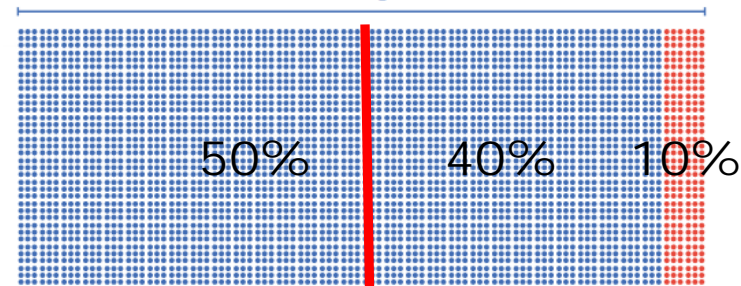


44 stuks



## BUDGETTEN (X 1.000)

Totaal beschikbare budget: 11.034.300 euro



Subsidiebijdrage €10.334.500

Eigen bijdrage waterschap €699.800 (alleen voor HWBP-projecten)

## UITVOERINGSPAKKET

Totaal beschikbare budget: 11.034.300 euro



Waterschapsprojecten € 9.169.600

Rijksprojecten € 819.400

Innovatieprojecten € 315.700

Reservering voor nieuwe projecten € 456.300

Overige bijkomende kosten € 273.200

Gerealiseerd €3.433.000

Nog te besteden €7.601.300

Deze cijfers gaan over het HWBP-programma 2022-2027 en het HWBP-2.



# Rijksskeringen = Flood Defence owned by National Government (Statens Dige)

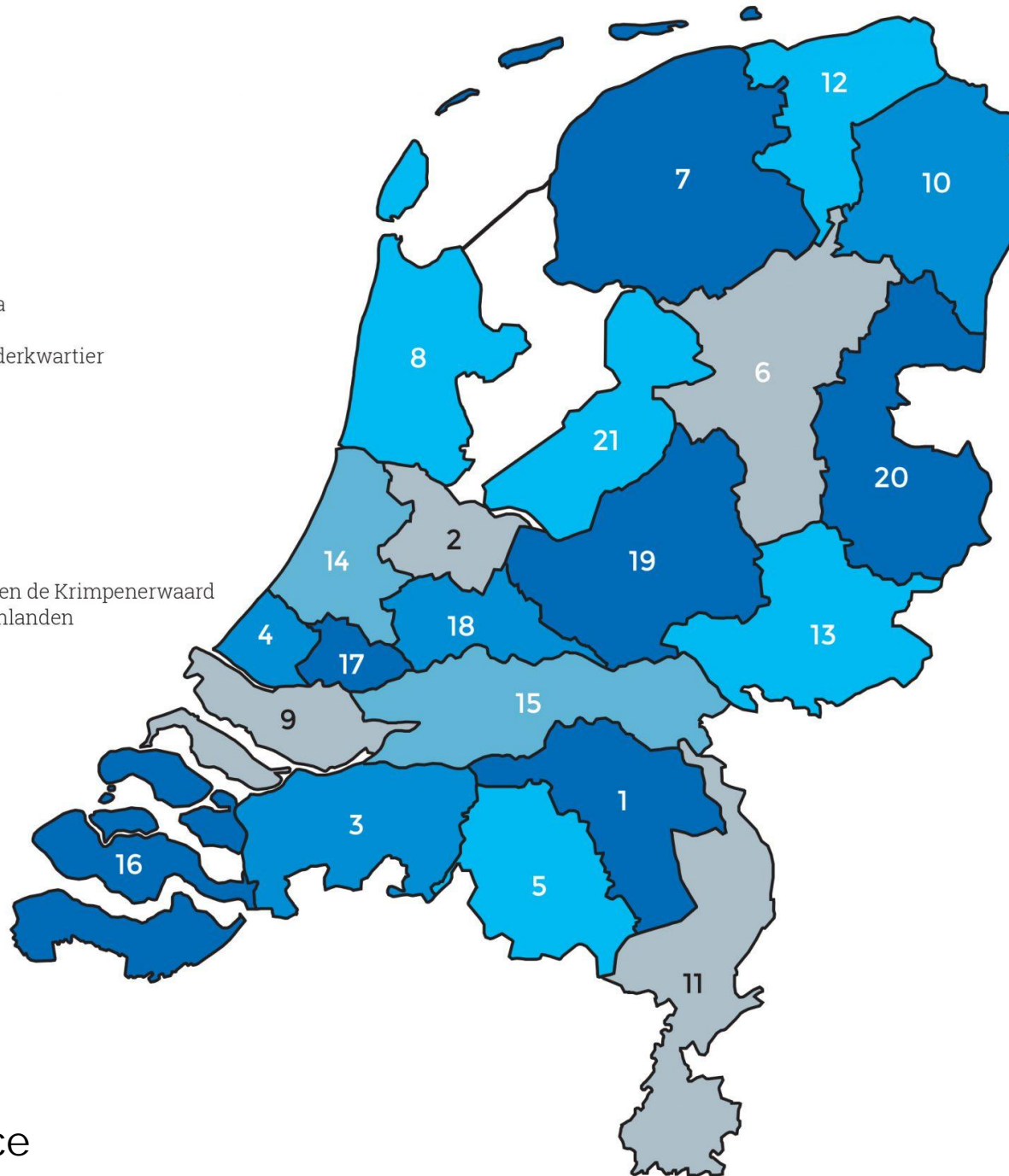
- 100% funding from national taxes
- Daily Operations and Maintenance Rijkswaterstaat around 250 M euro per year
- Not including replacements

Coast, Rivers, Lakes, Storm Surge Barriers, Flood Risk Management, Water scarcity, Water Quality.



LEGENDA

1. Waterschap Aa en Maas
2. Waterschap Amstel, Gooi en Vecht
3. Waterschap Brabantse Delta
4. Hoogheemraadschap van Delfland
5. Waterschap De Dommel
6. Waterschap Drents Overijsselse Delta
7. Wetterskip Fryslân
8. Hoogheemraadschap Hollands Noorderkwartier
9. Waterschap Hollandse Delta
10. Waterschap Hunze en Aa's
11. Waterschap Limburg
12. Waterschap Noorderzijlvest
13. Waterschap Rijn en IJssel
14. Hoogheemraadschap van Rijnland
15. Waterschap Rivierenland
16. Waterschap Scheldestromen
17. Hoogheemraadschap van Schieland en de Krimpenerwaard
18. Hoogheemraadschap De Stichtse Rijnlanden
19. Waterschap Vallei en Veluwe
20. Waterschap Vechtstromen
21. Waterschap Zuiderzeeland



Own taxes for daily maintenance of flood defence and other watermanagement

Taxes:

- 20-60% inhabitants, depending on population density.
- rest based on economic value property



## Summary

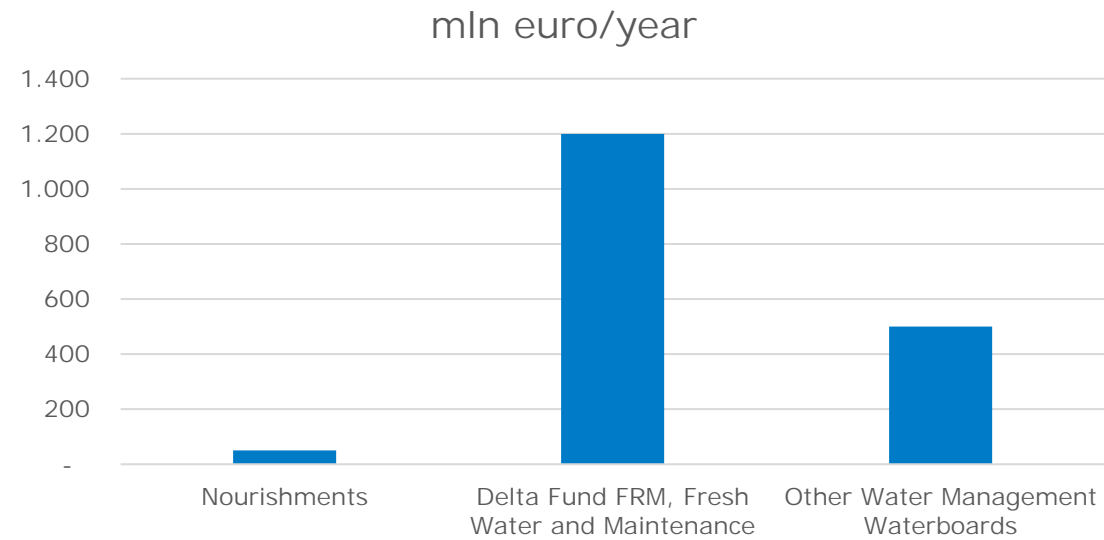
- Daily maintenance = Regional government
- Large scale upgrade = 50% national 50% regional
- Large infrastructure of national importance = 100% national

All based on taxes, no direct private investment (there is for extra's, like additional amenities)

Bottom line: Everyone pays of flood risk reduction. Roughly 0.2 percent of GDP. That is al lot of money but is not expensive.

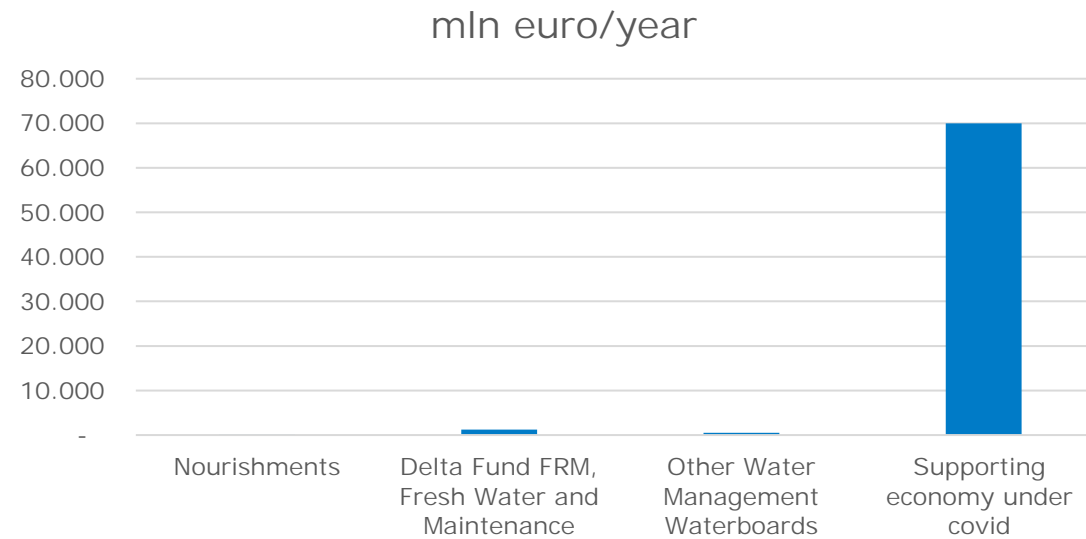


Slide on costs, now that I have the audience.



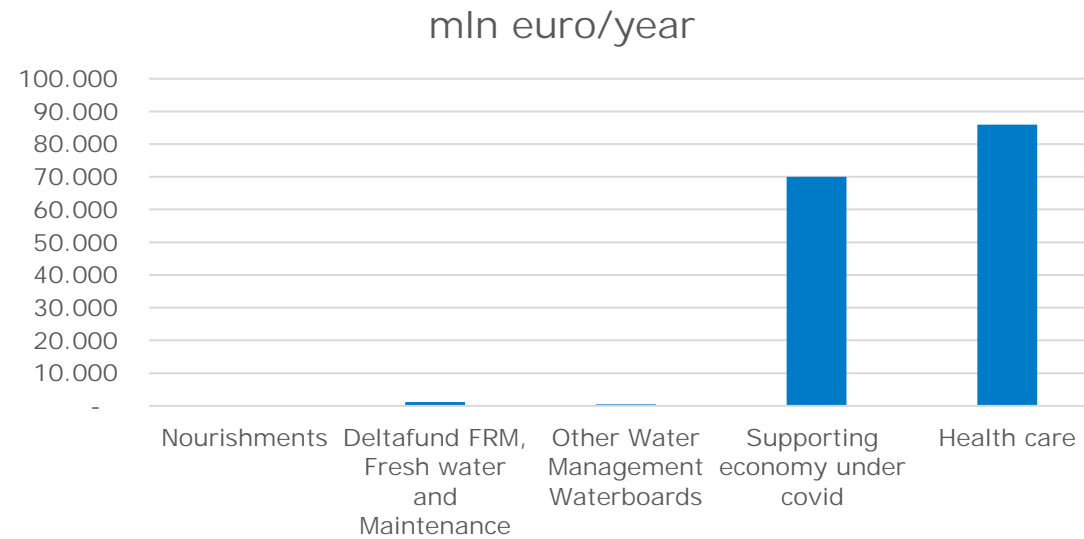


Slide on costs, now that I have the audience.



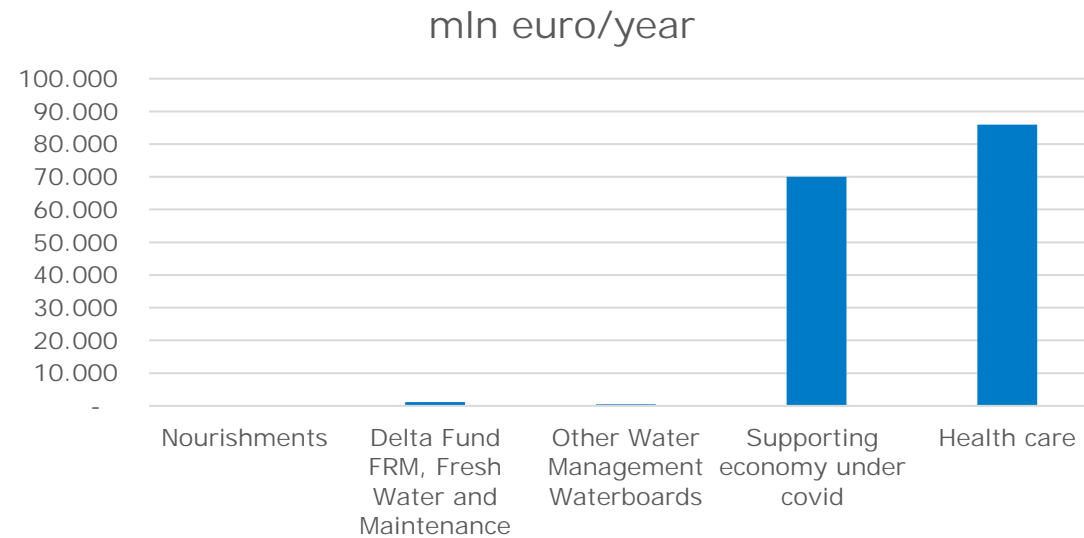


Slide on costs, now that I have the audience.





Slide on costs, now that I have the audience.



Flood Risk Management in NL can't be a financial challenge. It is certainly a societal challenge! From financial point of view there is no reason to give up the lower parts of the Netherlands.

Learning German is a really good idea. But not because we have to move there..



# Contact information



Anton Mauve, 1876,  
Rijksmuseum Amsterdam

## Quirijn Lodder

Principal Advisor Coastal Flood Risk Management

.....  
**Rijkswaterstaat Water, Verkeer en Leefomgeving  
Veiligheid en Watergebruik - Afdeling Hoogwaterveiligheid**  
Zuiderwagenplein 2 | 8224 AD Lelystad | 4e zuid (flex)  
Postbus 24060 | 3502 MB Utrecht

.....  
T + 31 (0)6 11 53 42 20

[Quirijn.Lodder@rws.nl](mailto:Quirijn.Lodder@rws.nl)  
[www.rijkswaterstaat.nl](http://www.rijkswaterstaat.nl)

.....  
**Water. Wegen. Werken. Rijkswaterstaat.**  
.....



Q.J.Lodder@TUDelft.nl